

THE REGIONAL MUNICIPALITY OF NIAGARA
PLANNING AND PUBLIC WORKS COMMITTEE

REPORT 9-2006

Minutes of a meeting of the Planning and Public Works Committee held in Council Chambers, Regional Municipal Building, Thorold, Ontario, on Wednesday, June 7, 2006 commencing at 1:05 p.m.

ATTENDANCE

- Committee: Councillors Smeaton, Co-Chair; Regional Chair Partington, Baty, Bodner, Brock, Burroughs, Gabriel, Goulbourne, Harry, Hildreth, Hodgson, Redekop, Salci, Timms, Trombetta.
- Staff: Messrs. Trojan, Chief Administrative Officer; Neville, Commissioner, Public Works Department; Cambray, Commissioner, Planning & Development Department; Brcic, Director, Water & Wastewater; Cousins, Director, Transportation Services; Friesen, Director, Waste Management Services; Farley, Director, Planning Services; Robson; Director, Community Integration; Ms. Gilroy, Regional Clerk; Ms. Staines, Legislative Assistant.
- Staff (Part Time): Messrs. Mucciarelli, Associate Director, Waste Disposal Operations; Smith, Associate Director, Waste Management Engineering; Mr. Kyne, Director, Legal Services; Mr. Gummo, Senior Policy Coordination Planner; Bousfield, Manager, Property Management; Ms. Lambe, Business Partner, Communications; Ms. Manzer, Council Support Assistant.
- Guests: Mr. Walsh, President, Envision Sustainability Tools; Mr. Taylor, Compost Management; Mr. Pearson, Alan Pearson Associates Inc.

There being a lack of ordinary quorum at the meeting, the Committee Chair determined that the ordinary quorum for the meeting be reduced to ten members, pursuant to Part 15, Section 15.8.2 of the Procedural By-law 120-2005.

PRESENTATIONS

311. Interactive Planning Support Tool
Evaluating Alternative Future Scenarios

Mr. Robson, Director, Community Integration, introduced Mr. Mike Walsh, co-founder, Envision Sustainability Tools. Mr. Walsh presented an overview of the MetroQuest technology developed to assist creating plans and engaging stakeholders in the planning process. The technology is designed as “an interactive planning support tool that evaluates alternative future scenarios, facilitates the creation of sustainable regional visions, and supports the implementation of smarter plans”. Mr. Walsh described how this “plan animation” was used in several locations including the South Okanagan area and listed the benefits realized by an area in Utah from using this planning tool. Councillor Smeaton thanked Mr. Walsh for attending and giving Councillors an overview of the MetroQuest program, and noted that Councillors will give future consideration to use of the program in this area.

OPERATIONS **(STATUS REPORTS)**

312. Regional Niagara’s Transportation Planning Model Update
PWA 112-2006

Moved by Councillor Harry
Seconded by Regional Chair Partington

That Report PWA 112-2006, June 7, 2006, respecting Regional Niagara’s Transportation Planning Model Update, be received;

That the consulting team of Paradigm Transportation Solutions Limited and Cambridge Systematics Inc., be retained to provide the planning and modeling expertise to undertake the updating of Regional Niagara’s Transportation Planning Model; and

That the costs associated with this project be charged against Project ZRE0503/RE0503 – Transportation Studies.

Carried.

(Refer to Staff Directions)

313. Retention of Consulting Services for
the Frenchman's Creek Trunk Sanitary Sewer
Town of Fort Erie
PWA 113-2006

Moved by Councillor Brock
Seconded by Councillor Hildreth

That Report PWA 113-2006, June 7, 2006, respecting the Retention of Consulting Services for the Frenchman's Creek Trunk Sanitary Sewer, be received;

That the consulting firm of Associated Engineering be retained to provide Preliminary Design and Detailed Design for the Frenchman's Creek Trunk Sanitary Sewer in the Town of Fort Erie;

That an engineering agreement with the consulting firm of Associated Engineering be prepared for the engineering fees in the amount of \$290,443.00; and

That the costs associated with this project be charged against Capital Project ZSW0512/SW0512.

Carried.

314. Glenridge Quarry Naturalization Site
Land Exchange Proposal
Brock Plaza Corporation
City of St. Catharines
PWA 114-2006

Moved by Regional Chair Partington
Seconded by Councillor Bodner

That Report PWA 114-2006, June 7, 2006, respecting the Glenridge Quarry Naturalization Site Land Exchange Proposal, Brock Plaza Corporation, City of St. Catharines, be received;

That the Region declare surplus 352 square metre portion of the Glenridge Quarry Naturalization Site illustrated as Part 1 on the attached Appendix 1;

That Part 1 be transferred to the adjoining property owner, Brock Plaza Corporation, in exchange for 502 square metre portion of Lot 3, Plan 30M-307 from Brock Plaza Corporation illustrated as Part 2 on Appendix 1;

That the Region authorizes Brock Plaza Corporation to act on our behalf for purposes of obtaining a Zoning By-law Amendment and Official Plan Amendment; and

That the Regional Chair and Regional Clerk be authorized to execute the necessary documents to complete the land exchange.

Carried.

315. Policy Statement on Acceptance of Clean and Contaminated Fill at Regional Landfill Sites
PWA 116-2006

Mr. Friesen advised that discussions have taken place with the Public Works Officials (PWO) and the Heavy Construction Association (HCA) regarding alternatives for disposal of clean and contaminated fill at Regional landfill sites. It was noted that on Page 2 of Report PWA 116, on the last line of the table, the number under the heading "Soil Needed until Site Closure" should be corrected to a total of **840,298 m³** from 917,922.

It was noted that private landfill sites accept this material for approximately \$10 per tonne higher fee than charged at the Regional landfill sites, and that some of the contaminated material can be treated on the original site to clean it for use as clean soil. Clean soil can also be stockpiled for later use.

Moved by Councillor Brock
Seconded by Councillor Timms

That **amended** Report PWA 116-2006, June 7, 2006, respecting the Policy Statement on Acceptance of Clean and Contaminated Fill at Regional Landfill Sites, be referred back to staff for comments from the Planning Department and the Smarter Niagara Steering Committee regarding the effect on brownfield development if clean and contaminated fill is banned from Regional landfill sites.

Carried.

(Refer to Staff Directions)

316. Use of Perimeter Misting System
Elm Street Compost Facility
PWA 117-2006

It was noted by Mr. Friesen that this report was discussed at the Waste Management Planning Steering Committee yesterday, and has been reviewed with the Mayors of Port Colborne and Welland.

Moved by Councillor Brock
Seconded by Councillor Bodner

That Report PWA 117-2006, June 7, 2006, respecting the Use of Perimeter Misting System, Elm Street Compost Facility, be received;

That Compost Management Associates (CMA) operate the misting system (only when it is absolutely necessary) to control odour from leaving the compost site as required by the Odour Abatement Plan of Action;

That staff monitor the use of the misting system this summer and if it is determined that it causes nuisances to residents, then CMA will be instructed to reduce the operation of the misting system on days when it may create off-site impacts.

Carried.

At this point in the meeting, quorum was achieved.

317. Additional Engineering Fees – Contract RN 03-54
DeCew Falls Water Treatment Plant Phase 3 Upgrades
City of St. Catharines
PWA 118-2006 (CSD 77-2006)

Moved by Councillor Harry
Seconded by Councillor Hildreth

That Report PWA 118-2006 (CSD 77-2006), June 7, 2006, respecting Additional Engineering Fees – Contract RN 03-54, DeCew Falls Water Treatment Plant Phase 3 Upgrades, City of St. Catharines, be received;

That budget funding previously approved in the amount of \$500,000 be initiated and transferred from Project ZCW0204 Capacity Upgrade at Welland Water Treatment Plant to Project ZCW9709/CW0019 DeCew Falls Water Treatment Plant Phase 3 Upgrades;

That CH2M Hill Canada Limited be approved for additional engineering fees for engineering services provided for the DeCew Falls Water Treatment Plant Phase 3 Upgrades, Contract RN 03-54, in the City of St. Catharines in the amount of \$481,000; and

That these costs be charged against Project ZCE9709/CW0019.

Carried.

(Refer to Staff Directions)

(Please note that Report PWA 118-2006 (CSD 77-2006) can be found behind the JNT RPTS Blue Book Tab)

318. Short Term Landfill Options
PWA 119-2006

Mr. Friesen explained the need for timely discussions with the private sector to secure landfill capacity in the short term. If Council decides to re-route waste from closing landfill sites to sites presently operated by the Region, significant lead time will be required to amend the Certificates of Approval for those sites to accept waste from an enlarged service area. Waste Management staff is requesting approval to enter into negotiations with the private sector to secure landfill capacity for disposal of waste as landfills close, in order to reserve capacity at Regional sites. It was noted that Niagara is continuing to move forward in discussions with Hamilton, but that landfill capacity in this area will still be required no matter what decision is made with Hamilton.

Moved by Councillor Goulbourne
Seconded by Regional Chair Partington

That Report PWA 119-2006, June 7, 2006, respecting Short Term Landfill Utilization Options, be received;

That the Region maximize operational methods to conserve landfill capacity by:

- Increasing waste density through increased compaction
- Assessing and implementing the use of alternate daily covers
- Identifying and re-filling areas of the landfill that have settled to below approved final contours, and
- Removing excess final cover and using recovered volume for waste disposal;

That the Region complete a financial impact study on a ban of Industrial, Commercial and Institutional waste and report back to Committee with a recommendation; and

That staff enter into negotiations with the private sector in order to secure landfill capacity for disposal of waste as landfills close, as recommended by the report entitled "Identification of Potential short Term Landfill Utilization Options".

Carried.

319. Follow-up to Summit 2006:
Creating the Cross Border Capital –
One Region, Two Niagaras, Our Shared Future
DPD 56-2006

Mr. Robson updated cost information for the Summit 2006 noting that the cost of \$3,000 has now been updated to a surplus of \$2,000. Favourable feedback to the Summit was noted, particularly from the media in attendance.

Moved by Councillor Baty
Seconded by Councillor Trombetta

That Report DPD 56-2006, June 7, 2006, respecting the Follow-up to Summit 2006: Creating the Cross Border Capital – One Region, Two Niagaras, Our Shared Future, be received for information.

Carried.

320. Support for Secondary Planning Work
Lake Erie Shoreline, Township of Wainfleet
DPD 58-2006

Councillor Redekop noted that the requested funding of \$30,000 should read “requested funding of **up to \$30,000**”.

Moved by Councillor Burroughs
Seconded by Councillor Bodner

That report DPD 58-2006, June 7, 2006, respecting Support for Secondary Planning Work, Lake Erie Shoreline, Township of Wainfleet, be received **as amended**; and

That the requested funding of **up to \$30,000** be approved and staff participate in the development of a secondary plan through the Township of Wainfleet.

Carried.

321. Waste Management Planning Steering Committee
May 2, 2006

Moved by Councillor Goulbourne
Seconded by Councillor Burroughs

That the minutes of the Waste Management Planning Steering Committee meeting held on May 2, 2006, be received and the recommendations contained therein be approved.

Carried.

322. Regional Niagara Bicycling Committee (Revised)
April 6, 2006

Moved by Councillor Goulbourne
Seconded by Councillor Burroughs

That the minutes of the Regional Niagara Bicycling Committee (Revised) meeting held on April 6, 2006, be received and the recommendations contained therein be approved.

Carried.

PLANNING AND PRIORITIES
(STRATEGIC PLANNING/POLICY)

323. Background Information Report
Regional Policy Plan Amendment 154
Beamsville Urban Area Expansion
Bartlett Road East Industrial Area
Town of Lincoln
DPD 57-2006

Moved by Councillor Redekop
Seconded by Regional Chair Partington

That Report DPD 57-2006, June 7, 2006, respecting the Background Information Report, Regional Policy Plan Amendment 154, Beamsville Urban Area Expansion, Town of Lincoln, be received for information.

Carried.

INFORMATION

324. Moved by Councillor Trombetta
Seconded by Councillor Harry

That the following items be received for information:

Report PWP 41-2006, June 7, 2006, respecting the Projects/Studies Activity Report, Waste Management Services Division;

Report PWP 43-2006, June 7, 2006, respecting the Project Activity Report, Water & Wastewater Services;

Report PWP 44-2006, June 7, 2006, respecting the Summary of Quotations, Tenders and Authorizations, January 1, 2006 to March 31, 2006;

Report PWP 45-2006, June 7, 2006, respecting the 2006 Environment Days (E-Days);

Report PWP 46-2006, June 7, 2006, respecting Humberstone Landfill Operations Review and Bird Evaluation;

Report PWP 47-2006, June 7, 2006, respecting the Project Activity Report, Transportation Services;

Correspondence Item PWC 16-2006, the International Bridges and Tunnels Act Tabled in Parliament, EBTC Information Bulletin April 24, 2006;

Correspondence Item PWC 17-2006, a memo from Chado Brcic, M.Sc., P.Eng., Director Water & Wastewater Services, regarding Planning & Public Works Committee April 26, PWA 86-2006 (CSD 69-2006) Source Protection Grant Funding Council Authorization to Sign Agreement, Staff Direction (Item #247);

Report DPD 59-2006, June 7, 2006, respecting the Consent Summary From April 27, 2006 to May 17, 2006; and

Report DPD 60-2006, June 7, 2006, respecting Regional Comments on Development Proposals From April 27, 2006 to May 17, 2006.

Carried.

PUBLIC MEETINGS

Members of Committee were requested to contact the Planning Department if they are available for this Public Meeting.

325. Proposed Amendment to the Regional Policy Plan
Waterline Extension
St. John's Stevensville United Church
Town of Fort Erie
Date: Tuesday, June 27, 2006
Time: 7:00 p.m.
Place: St. John's Stevensville Untied Church

Councillors: _____, _____, _____.

CLOSED SESSION

326. Moved by Councillor Goulbourne
Seconded by Councillor Burroughs

That this Committee do now meet in Closed Session for the purpose of receiving information of a confidential nature relating to property and personnel matters.

Carried.

327. Proposed Property Purchase, Water and Wastewater
Central Maintenance Facility, City of Welland
PWA 115-2006 - CONFIDENTIAL

Moved by Councillor Timms
Seconded by Councillor Batty

That Report 115-2006 (Confidential), June 7, 2006, respecting the Proposed Property Purchase, Water and Wastewater Central Maintenance Facility, City of Welland, be received.

Carried.

328. Toluene Exposure Investigation
PWP 42-2006 (HR 17-2006) – CONFIDENTIAL

Moved by Councillor Burroughs
Seconded by Councillor Hildreth

That Report PWP 42-2006 (HR 17-2006) (Confidential) June 7, 2006, respecting the Toluene Exposure Investigation, be received.

Carried.

(Refer to Staff Directions)

329. Personnel Issue

Mr. Brcic advised Committee of an incident at a Water plant.

330. MOE Response – Elm Street Compost Facility

Committee were advised by Mr. Kyne, Director of Legal Services, of an MOE response concerning the Elm Street Compost Facility.

331. Pulp and Paper Residues on Agricultural Land

Discussion arose about pulp and paper residues that have been stockpiled on agricultural land. Planning staff will investigate, starting with Pelham planning staff.

332. Moved by Councillor Burroughs
Seconded by Councillor Bodner

That this Committee do now rise with report.

Carried.

333. Holding Tanks

Councillor Burroughs requested staff to follow up on his previous request to review the revenue earned now that the rate has been increased for pumping holding tanks, and compare this with the potential for improperly disposing of material from holding tanks rather than pay the extra. Mr. Brcic advised that a summary is being prepared.

STAFF DIRECTIONS

Staff was requested to:

- list the total number of proposals received in the report , not just the short list (Refers to Minute Item # 312)
- report back to Committee respecting the ramifications of this action on brownfield development, and options as to where this material could go if not to the landfill sites (Refers to Minute Item #315)
- for the June 15th Council meeting, clarify the overall costs for the total project including the work approved originally (Refers to Minute Item #317)
- circulate Report PWP 42-2006 (HR 17-2006), to members of the Public Health & Social Services Committee (Refers to Minute Item #328)

ADJOURNMENT

The Committee adjourned at 3:00 p.m., to meet again in Council Chambers, June 28, 2006 at 1:00 p.m.

Bill Smeaton
Co-Chair

Betty Staines
Legislative Assistant

Pam Gilroy
Regional Clerk